

# Strategic thinking for sustainability (ST4S) through Strategic Environmental Assessment (SEA)

Maria Rosário Partidário

Professor

Universidade de Lisboa / Aalborg University

[mariapartidario@tecnico.ulisboa.pt](mailto:mariapartidario@tecnico.ulisboa.pt)

# Content

**what is SEA**

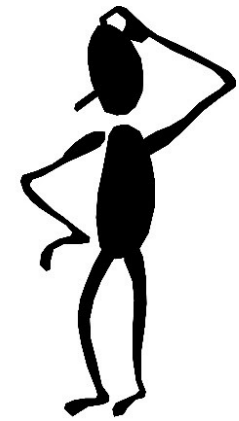
the **link** between SEA and sustainability assessment (SA)

**why strategic thinking** in SEA/SA?

the **theories** behind strategic thinking - complexity, systems approach, strategy

the **Critical Decision Factors method** for enabling strategic thinking in SEA

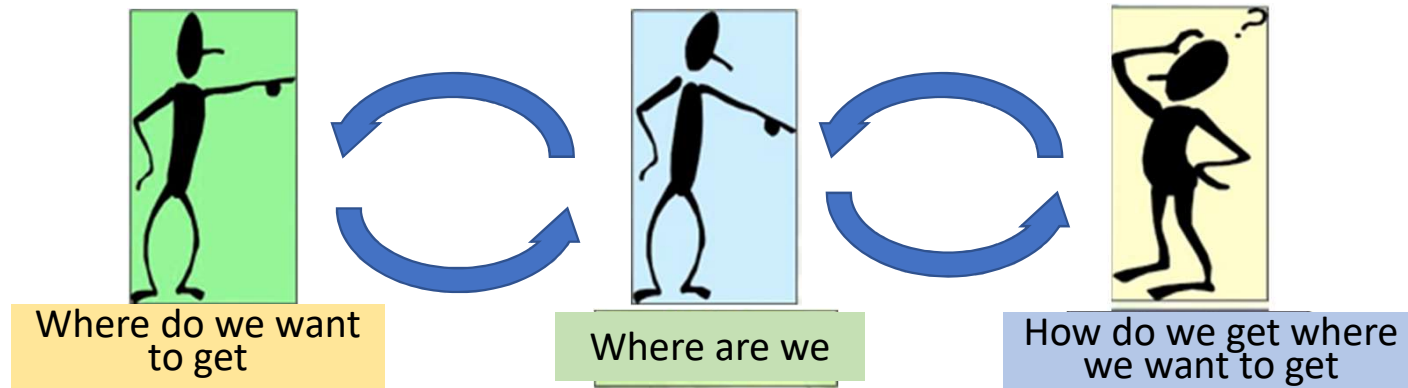
**Experimenting** strategic thinking for sustainability in SEA (ST4S)



What is SEA

# Strategic Environmental Assessment (SEA)

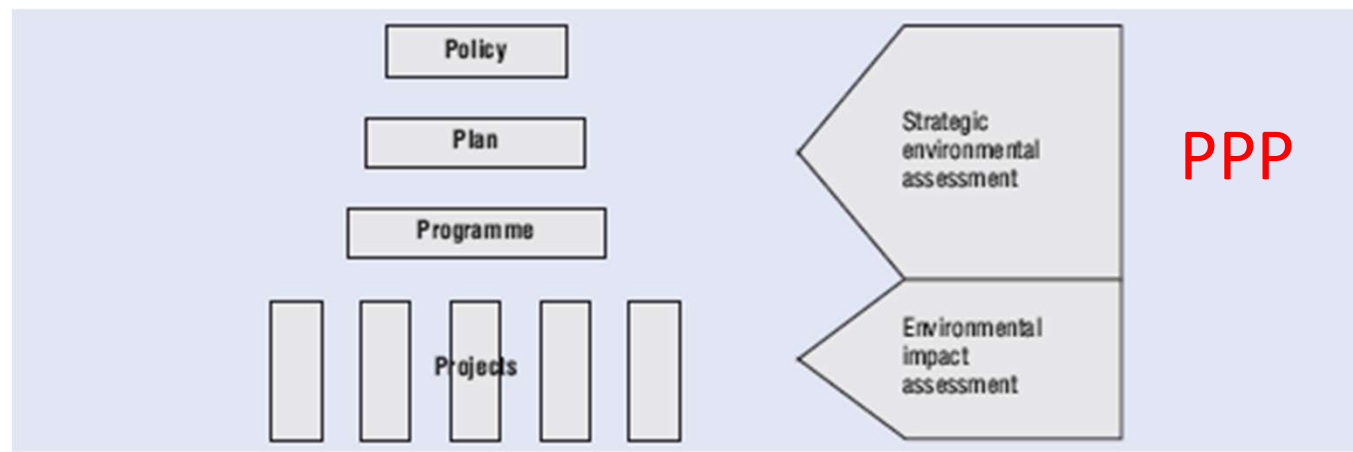
A strategic decision support instrument about how to get where we want to get with the best results for the environment and for sustainability



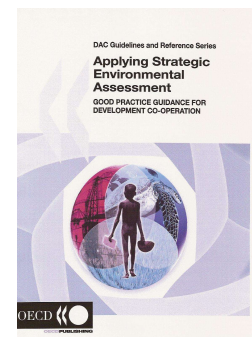
# Strategic Environmental Assessment (SEA)

Most common understanding: traditional SEA

Roots on Environmental Impact Assessment (EIA)



Traditional SEA or EIA-based SEA



OECD-DAC, 2006

## ...at least 106 definitions of SEA

(Silva, Selig, Lerípio and Viegas, 2014)

“Strategic environmental assessment (SEA) is the term used to describe the **environmental assessment** process for **policies, plans and programmes** which are approved **earlier than the authorisation of individual projects**” (Lee and Walsh, 1992, p.126).

“**Environmental impact assessment** for policies, plans, and programs – also known as strategic environmental assessment (SEA) – (...)” (Therivel, 1998, p.39).

“The term “Strategic Environmental Assessment” (...) refers to a process that **integrates sustainability** considerations into the **formulation, assessment and implementation of policies, plans and programme** (PPPs)” (DEAT, 2007, p.1).

# International systems on SEA



## SEA - From "big EIA" to strategic thinking

What works better depends on purpose and context



# What do I want SEA for?



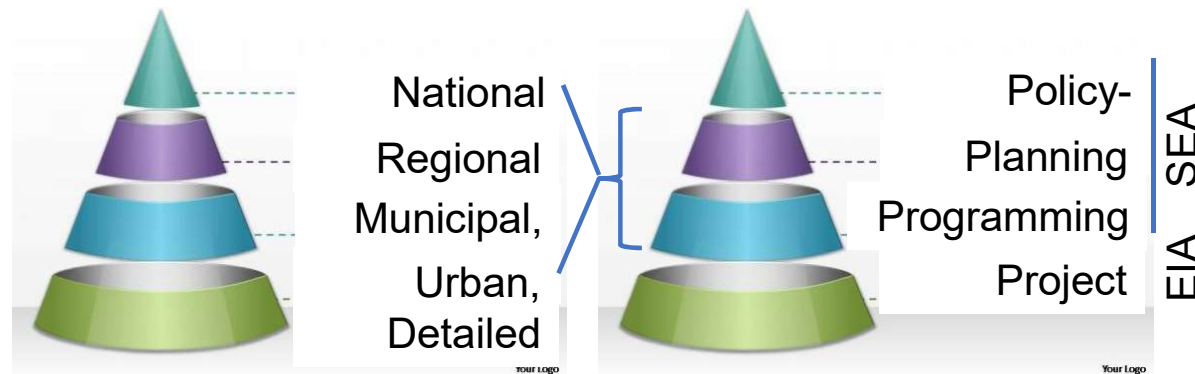
Permission to proceed?



How to get to where we want to go?



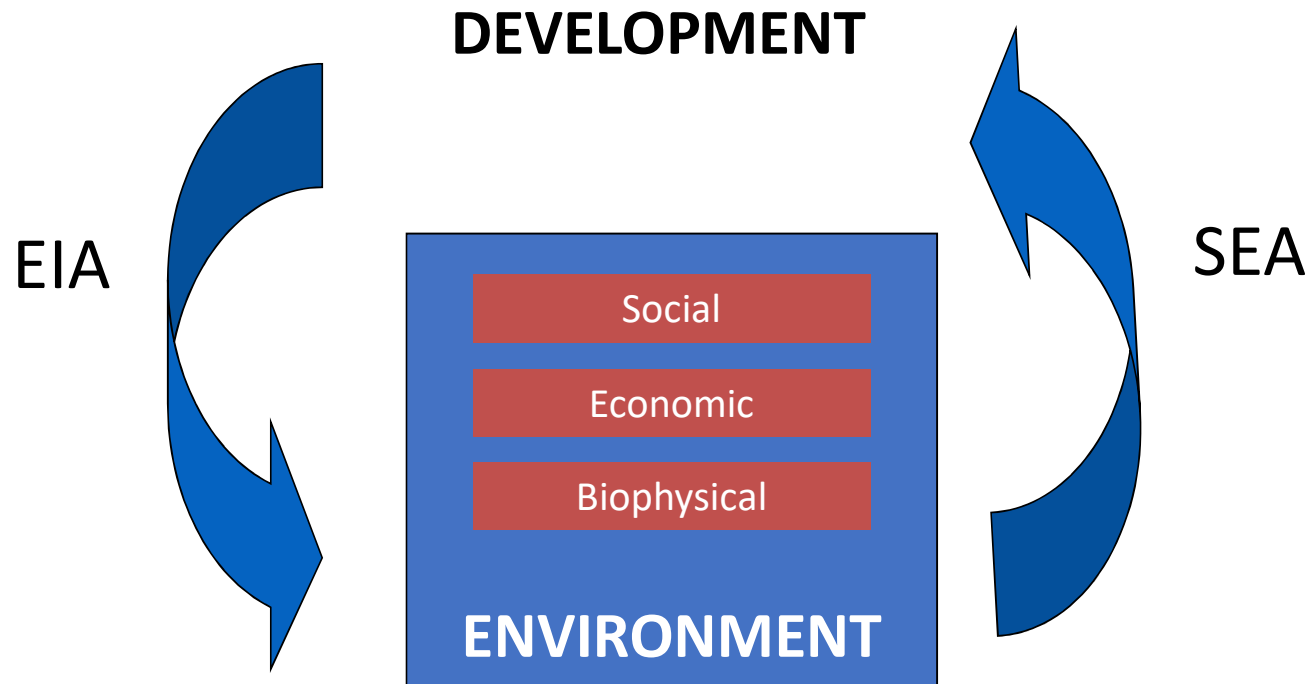
## Decision pyramid



- **operational** plans and programmes – aimed at **setting actions** (action or site-driven)

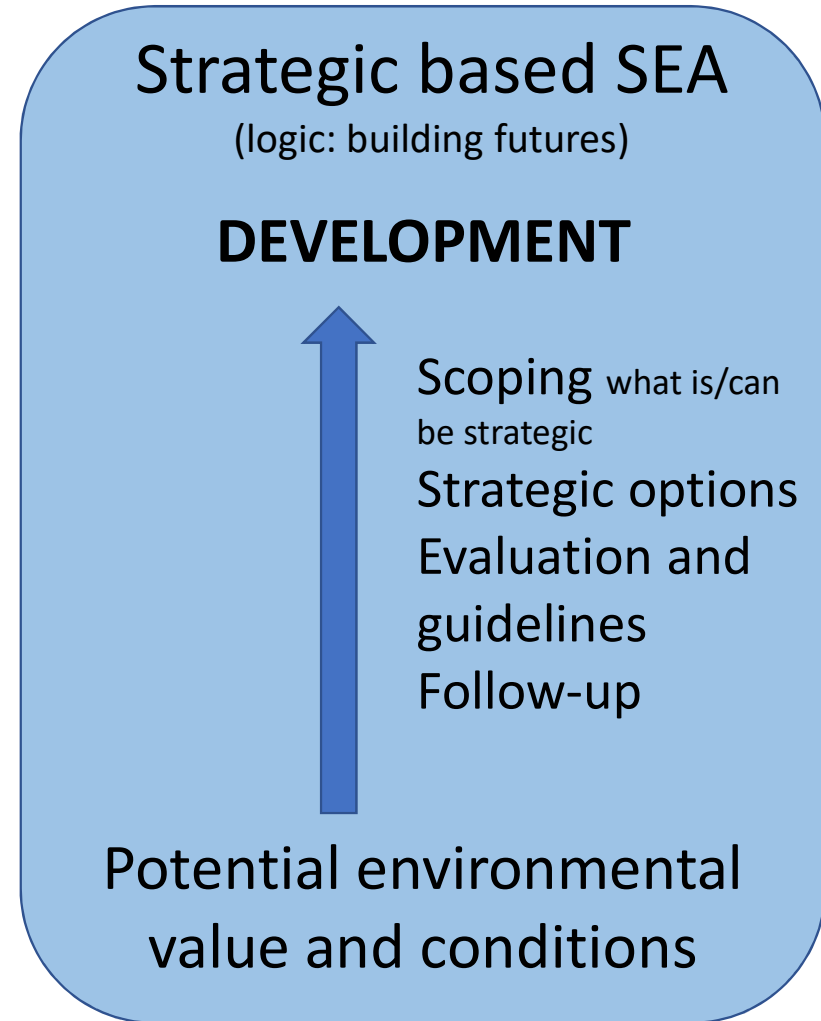
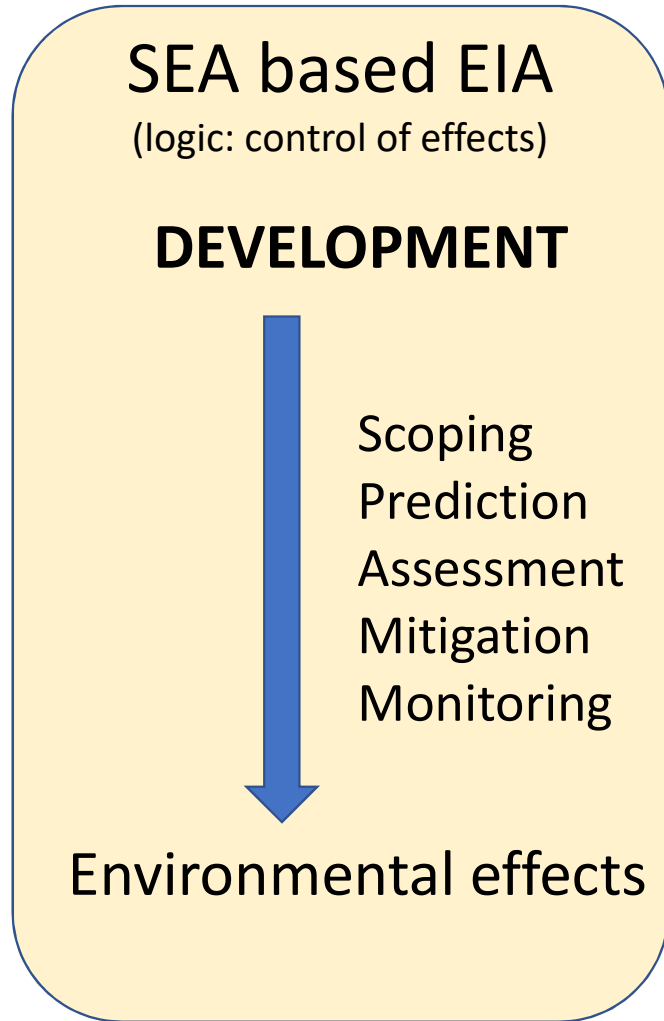
- **forward-looking (strategic) policies**, plans and programmes – aimed at **setting directions** (broader direction and long term-driven) **for action**

# SEA can create contexts for development (Partidário, 2007, 2012)



Source: CSIR, 1996, 2007

# Proposal for SEA using Strategic Thinking



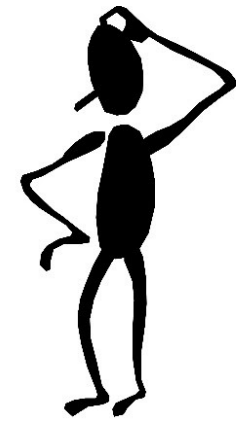
# Key questions for strategic thinking (ST) SEA and EIA-based SEA

## **ST SEA = GOOD STRATEGY**

What are your objectives?  
What are key drivers?  
What are your strategic options?  
What are key restrictions?  
What are major interests?  
What are the most important policies to be met?

## **EIA = GOOD DESIGN**

What are the main characteristics of the PP?  
Where is it located?  
What are PP alternatives?  
What are its main physical, social, economic effects?  
What are its major effects/impacts?  
What are the mitigation measures?



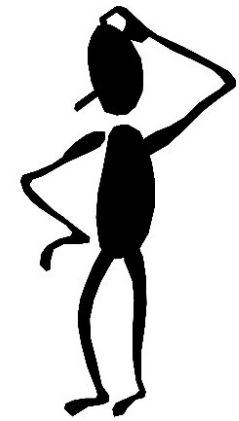
Link between SEA and SA

## **SEA and SA – defining and relating**

**Impact Assessment (IA)** – the process of identifying the future consequences of a current or proposed action (IAIA)

**Strategic Environmental Assessment (SEA)** - the environmental assessment for policies, plans and programmes, as opposed to projects (Very simply defined – there are multiple definitions)

**Sustainability assessment (SA)** – any process that directs decision making towards sustainability (Bond and Morrison-Saunders, 2011, after Hacking and Guthrie, 2008)



Why strategic thinking in SEA/SA

# STRATEGIC APPROACHES

off the mark.com

by Mark Parisi





## The art (and craft) of strategic thinking

Thinking strategically is about the art of connecting long-term vision and short-term actions, and of adjusting and adapting to evolving situations.

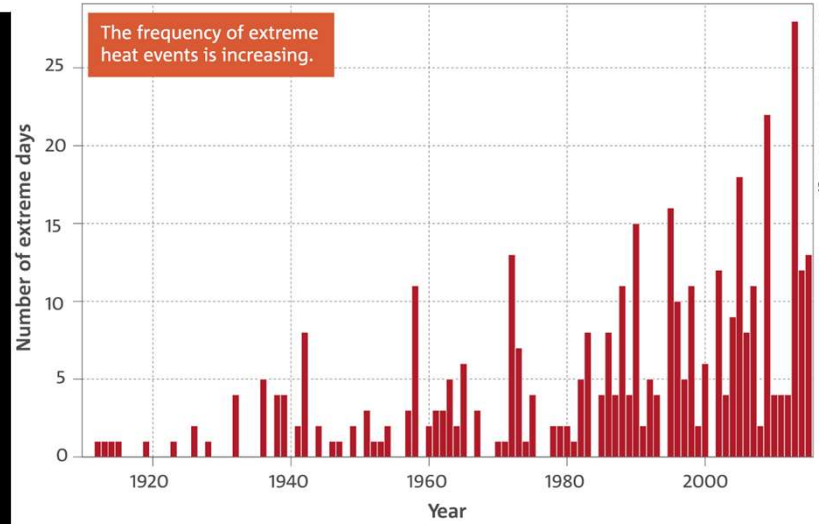
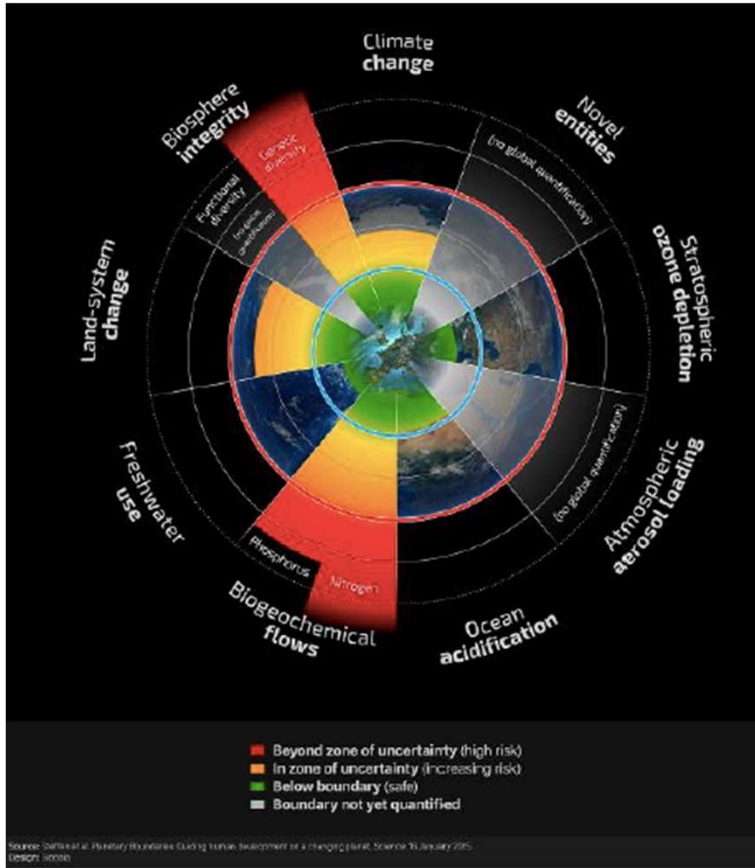




Strategic thinking can help address the  
imperatives of sustainability

# Global changes are complex and call for new attitudes and actions

## Planetary boundaries



Source: Bureau of Meteorology





We need to start doing things differently and Risk out of comfort zone





<https://www.youtube.com/watch?v=K2SqP-sAns4>

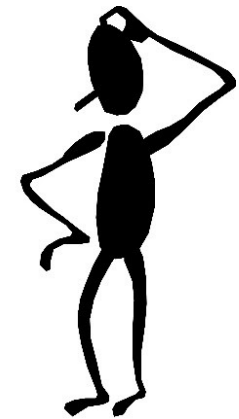
Why do we fear change?

# Strategic thinking for sustainability (ST4S)

Create contexts for sustainable development

Aims at the **integration of environmental and social** issu  
**formation of strategies** and assist the **formulation of**  
**pathways for sustainability**, rather than looking at the effects of policies,  
plans and programmes (Partidário, 2007)





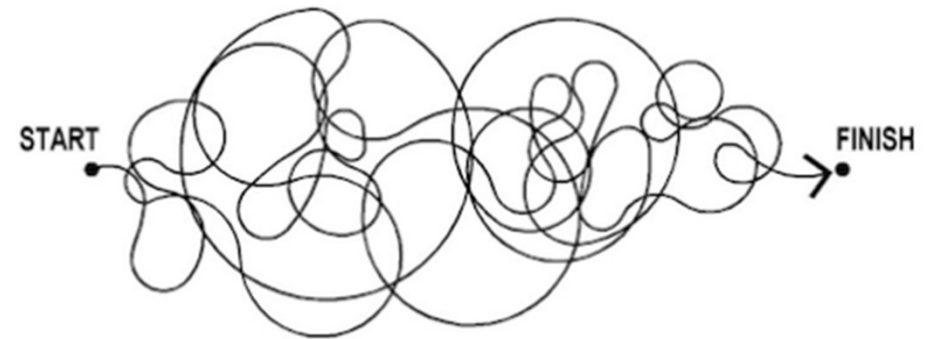
# Theories behind strategic thinking

Complexity

Systems thinking

Strategy

# From Newtonian mechanics to complexity science



Newtonian perspective: the world as predictable and controllable machines

The world composed mainly of complex systems

- emergence,
- self-organization,
- inter-dependencies,
- unpredictability and
- nonlinearity



# COMPLEXITY

## Planning

### SIMPLE



Right recipe is essential  
Does not need experts  
Results are predictable

### COMPLICATED



Formulae are critical  
Depend on high levels of expertise  
High probability of predictability

### COMPLEX

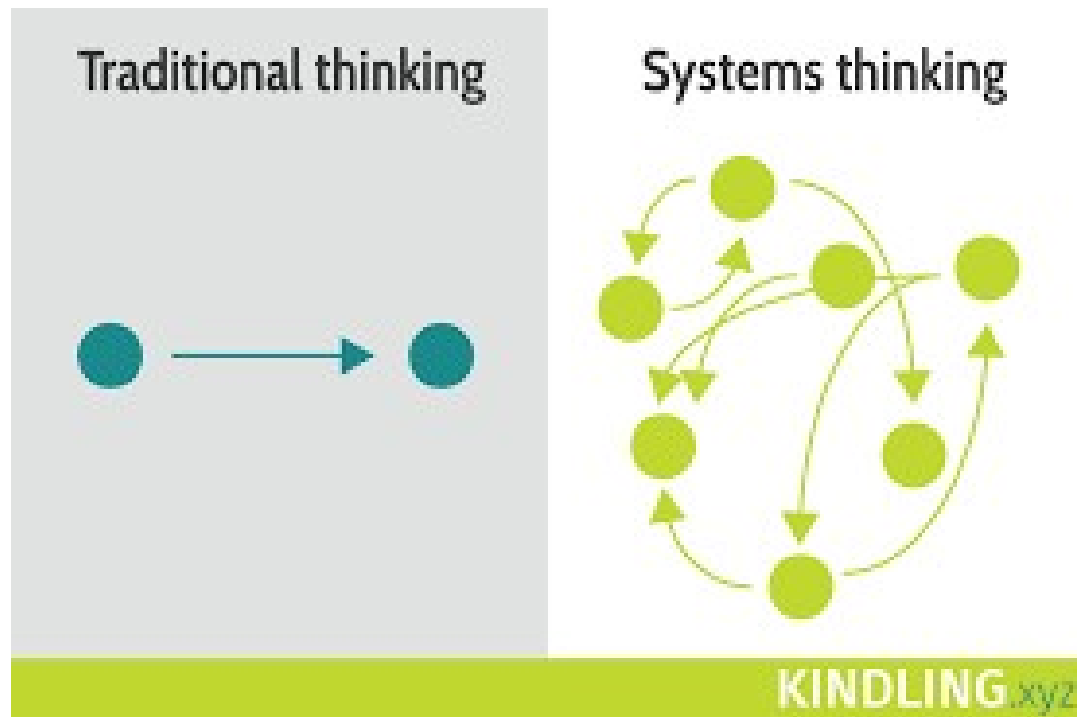


Formulae have little application  
The experience does not ensure future success  
Expertise is not necessary or sufficient to ensure success  
Results are unpredictable



<https://www.ted.com/talks/eric-berlow-how-complexity-leads-to-simplicity>

## Acknowledge complexity and systems thinking

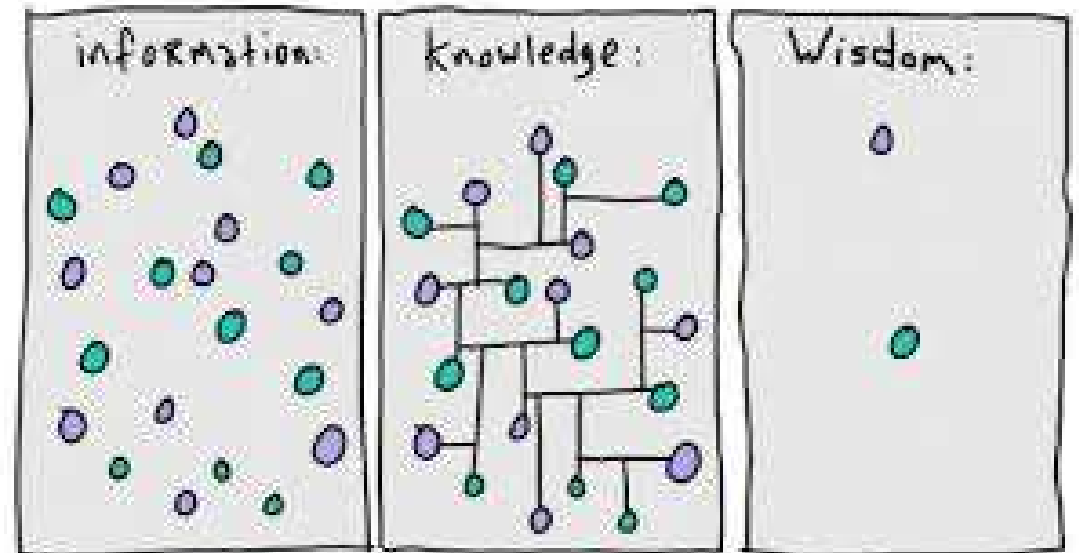


# Fragmentation of knowledge vs systems thinking

One of the tragedies of the dominant thought in our society today is that we have eminent specialists of very compartmentalized thought  
(Edgar Morin, 2010)

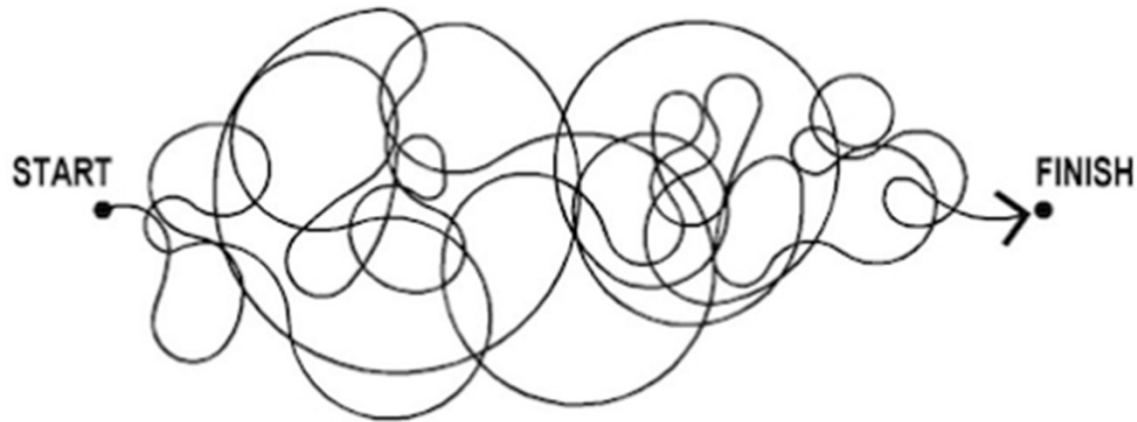
The compartmentalization of disciplines impedes or limits understanding complexity

A system is not a sum of the behavior of its parts, it's the product of their interactions



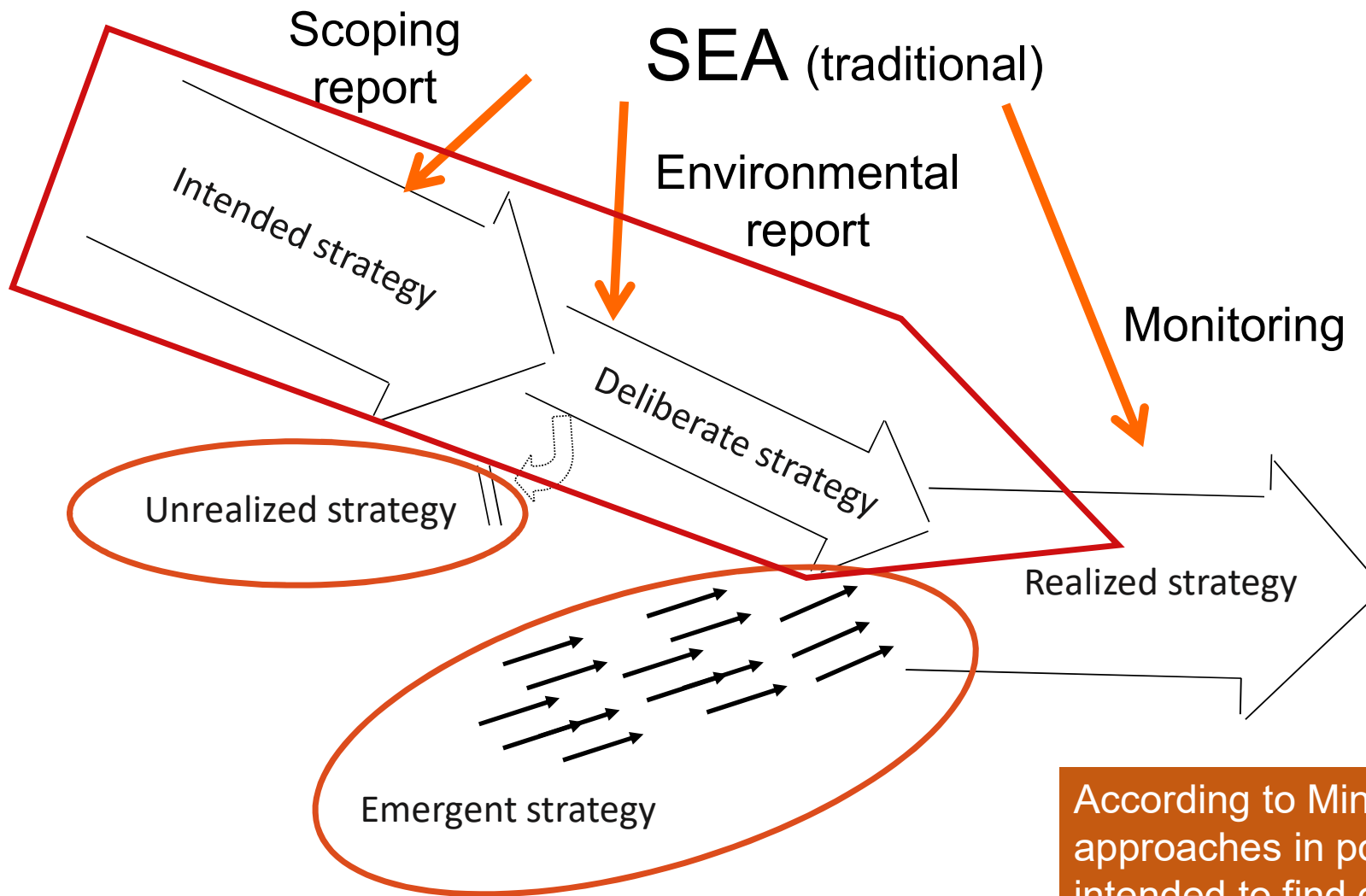
Russel Ackhoff wisdom theory, 1989

Strategy making involves **shaping future development trajectories**  
(Healey, 2009)



Strategic thinking is “a messy, back-and-forth process, with multiple layers of contestation and struggle” (Healey, 2007)

Strategy making is no simple activity which can be managed by procedural formulae - Demands **systemic thinking rather than analytic thinking**

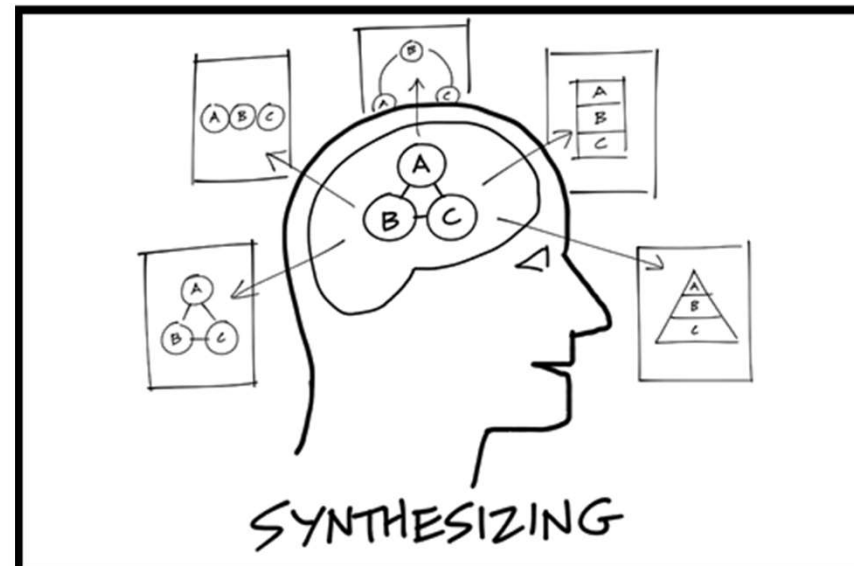
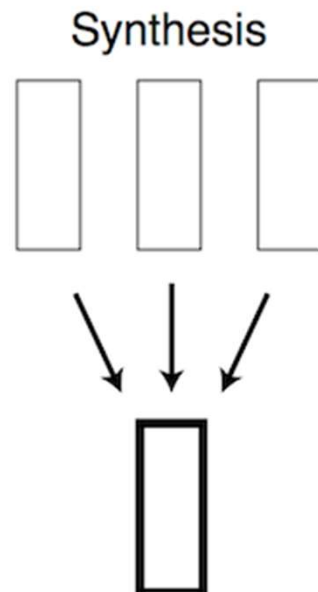
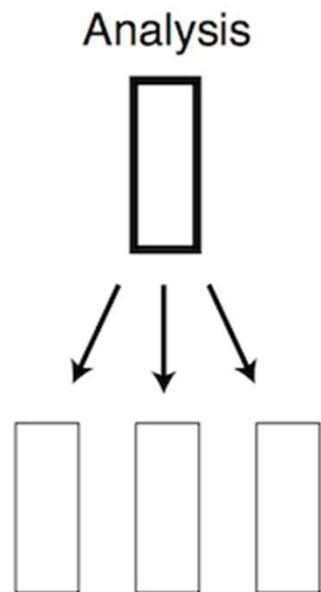


Based on Mintzberg, 1994

According to Mintzberg (1994) strategic approaches in policy and planning are not intended to find out what can happen in the future but instead to guide actions that can perform pathways for a desirable future.

# Analysis vs synthesis

Planning is analysis, strategy is synthesis Mintzberg (1994)







Bureaucratic processes **X**



Added value **?**