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# Slovenian Sovereign Sustainability Bond Framework

June 2021

## **1** Introduction

## 1.1 The Republic of Slovenia sustainability policies and ambition

Since attaining independence in 1991, Slovenia has achieved numerous development goals. It has been a part of some of the most significant international integration processes and become an active international partner in global efforts towards peace and security, respect for human rights, cultural diversity, rule of law, conscientious response to global challenges and the creation of trends.

The key factor in determining the country's long-term development orientations is the Vision of the Republic of Slovenia, which was created by its inhabitants in an extensive and inclusive process.

In harmony with our environment and our era, we have achieved a balanced, high-quality standard of living. By learning throughout our lives, we are well-equipped to take on the biggest challenges. We are innovative and translate ideas into actions. We create positive relationships based on trust and are building a society of solidarity and tolerance. With confidence, we open Slovenia to partners willing to cooperate. We are proud that our cultural uniqueness makes a difference around the world.

#### **Slovenian Development Strategy 2030**

The Republic of Slovenia's Government adopted (in 2017) the Slovenian Development Strategy ("SDS 2030")<sup>1</sup>. The primary objective of the SDS 2030 is to provide a *high quality of life for all*. The objective will be achieved through balanced economic, social and environmental development which takes account of the planet's limitations and creates conditions and opportunities for present and future generations. At the level of the individual, a high quality of life is manifested in good

<sup>&</sup>lt;sup>1</sup> <u>https://www.gov.si/assets/vladne-sluzbe/SVRK/Strategija-razvoja-Slovenije-2030/Slovenian-Development-Strategy-2030.pdf</u>



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opportunities for employment, education and creativity, in a dignified, safe and active life, a healthy and clean environment and inclusion in democratic decision-making and participation in social management.

The state's strategic orientations for achieving a high quality of life are:

- an inclusive, healthy, safe and responsible society,
- learning for and through life,
- a highly productive economy that creates added value for all,
- well-preserved natural environment,
- high level of cooperation, competence and governance efficiency.

The five strategic orientations for achieving the primary objective will be implemented through operations in various interconnected and interdependent areas, which are reflected in the Strategy's 12 development goals. Each goal is also linked to the sustainable development goals set out in the UN's Sustainable Development 2030 Agenda. The goals constitute a basis for designing the priority tasks and measures to be implemented by the Slovenian government, regional development stakeholders, local communities and other stakeholders.

Progress on the implementation of the SDS 2030 is reported annually through the Development Report prepared by the Institute for Macroeconomic Development and Analysis. This report shows trajectory on particular parameters and also provides recommendations on how to improve the implementation, so that objectives are met. In the last report the recommendations refer to, among others, improvements related to inclusive development and intergenerational solidarity and to acceleration to a low-carbon circular economy.

In addition to this overall strategic document, several other sectorial documents are relevant to address specific challenges, including the ones presented below:

#### **National Energy and Climate Plan**

At the beginning of 2020, the Government adopted the Integrated National Energy and Climate Plan of the Republic of Slovenia ("NEPN")<sup>2</sup> in accordance with the European Regulation on the Governance of the Energy Union and Climate Action.

<sup>&</sup>lt;sup>2</sup> https://ec.europa.eu/energy/sites/default/files/documents/si final necp main en.pdf



The NEPN is a strategic document laying down the objectives, policies and measures for the Republic of Slovenia on the five dimensions of the Energy Union for the period up to 2030 (with a view to 2040): decarbonisation (greenhouse gas emissions ("GHG") and renewable energy sources ("RES")), energy efficiency, energy security, the internal energy market and research, and innovation and competitiveness.

The key objectives for the 2030 identified in the NEPN are:

- reducing the total greenhouse gas emissions by 36%,
- at least a 35% improvement in energy efficiency, which is higher than the target adopted at EU level (32.5%),
- at least a 27% share of renewable energy sources; due to the relevant domestic circumstances, the Republic of Slovenia had to agree to a lower target than that of the EU (32%), but will strive to increase this ambition in the next NEPN update (2023/24),
- and 3% of GDP to be spent on R&D, of which 1% of GDP will be public funds.

The implementation of the NEPN leads to the reduction of the dependency on fossil fuels and supports, among other things, sustainable solutions in the transport, building and industrial sectors. The document also presents the overview of the investments needs for implementing the set measures. Total investment needs in the period 2021 - 2030 are estimated around EUR 28 bn of which around EUR 6.5 bn accounts for the transport measures.

#### Resolution on the National Environmental Action Programme 2020–2030 (ReNPVO20-30)

New ReNPVO 20-30 that was adopted in 2020 sets specific environmental vision and objectives. A comprehensive set of measures was designed with the view of addressing the challenges in the areas of biodiversity, soil, air and water protection, transition to low carbon and resources efficient society, that focuses on waste prevention, rehabilitation of areas excessively polluted in the past, reducing environmental noise, improving biosafety, sustainable management of chemicals, addressing the electromagnetic and light pollution. The programme gives importance to the climate change adaptation measures in line with the already adopted Strategic Framework for Climate Change Adaptation. It recognizes the systemic characteristics of the environmental challenges that require coordinated and synergistic approach to addressing them and provides direction on how to address the horizontal areas like for example, education, raising public awareness, etc.



#### **Active Ageing Strategy**

According to the analysis the process of population ageing in the Republic of Slovenia will be more intensive than in other EU countries. Therefore, the Republic of Slovenia adopted an Active Ageing Strategy where it sets the vision and strategic goals for its implementation. The Ageing Strategy is divided into four pillars addressing areas of labour market and education; creating conditions for independent, healthy and safe living for all generations; participation in society; and creation of an environment conducive to activity throughout the life course.

#### **Resolution on National Housing programme (2015 – 2025)**

The document highlights the most pressing challenges the Republic of Slovenia is facing in this domain. The quality of living depends on the size of the housing stock and quality housing, where is of utmost importance to address energy and functional efficiency. The programme sets out four objectives to be achieved by its implementation: balanced offer of suitable housing; easier access to housing; quality and functional housing; higher housing mobility of the inhabitants. Specific measures to achieve these objectives are clustered under the four pillars: activation of the existing housing stock; increased accessibility of the housing for the vulnerable groups; housing stock renovation; new housing construction on the locations where the demand is higher.

#### **1.2** Rationale for sustainability bond issuance

The Republic of Slovenia believes sustainable finance, including the issuance of Slovenian Sovereign Green, Social or Sustainability Bonds (**"SSSBs"**), will contribute and play a key role in financing environmental and social transition in Slovenia and in Europe generally. The Republic of Slovenia aims to reinforce its commitment to sustainability and considers green, social and/or sustainability bond(s) as key financing instruments to support its efforts and ambitions while providing national and international investors with the opportunity to diversify their investments towards sustainable financial assets. The Republic of Slovenia aims to lead by example in order to support the development of the green, social and/or sustainability capital market with the issuance of safe (AA-, A3, A-rated) and liquid sovereign green, social and/or sustainability bond(s).

The proceeds raised from SSSBs will enable the Republic of Slovenia to fund government investments that contribute positively to the Republic of Slovenia's environmental and social goals



and further promote and develop the domestic and international green, social and/or sustainability bond market.

## 2 Sustainability Bond Framework

The Republic of Slovenia has decided to provide this Slovenian Sustainability Bond Framework ("**Framework**") to govern the issuance of SSSBs, which will enable Slovenia to fund state expenditures with high environmental or social impact ("Eligible Green and/or Social Projects"). Slovenia is planning to become a regular issuer of SSSBs in the coming years.

The Framework has been prepared in accordance with the ICMA Green Bond Principles 2021<sup>3</sup>, Social Bond Principles 2021<sup>4</sup> and Sustainability Bond Guidelines 2021<sup>5</sup>. It also takes into account the proposed EU Green Bond Standard, as drafted by the EU Technical Expert Group on Sustainable Finance in June 2019. In line with the ICMA Sustainability Bond Guidelines, the Framework is presented through four core components (use of proceeds, process for project evaluation and selection, management of proceeds, reporting) and includes two key recommendations (framework publication and external review).

## 2.1 Use of Proceeds

Under this Framework, the Republic of Slovenia may issue three types of bonds:

- **Green Bonds** where an amount equal to the bond's net proceeds will be exclusively used to (re)finance eligible expenditures falling within the Eligible Green Project categories,
- **Social Bonds** where an amount equal to the bond's net proceeds will be exclusively used to (re)finance eligible expenditures falling within the Eligible Social Project categories,
- **Sustainability Bonds** where an amount equal to the bond's net proceeds will be exclusively used to (re)finance eligible expenditures falling within both of the Eligible Green or Social Project categories.

Eligible Projects are defined below, and further details on the applicable eligibility criteria for each category are provided in Appendix. The eligibility criteria of green categories shall comply, when

<sup>&</sup>lt;sup>3</sup> https://www.icmagroup.org/assets/documents/Sustainable-finance/2021-updates/Green-Bond-Principles-June-2021-140621.pdf

<sup>&</sup>lt;sup>4</sup> <u>https://www.icmagroup.org/assets/documents/Sustainable-finance/2021-updates/Social-Bond-Principles-June-2021-140621.pdf</u>

<sup>&</sup>lt;sup>5</sup> <u>https://www.icmagroup.org/assets/documents/Sustainable-finance/2021-updates/Sustainability-Bond-Guidelines-June-2021-140621.pdf</u>



applicable, with the EU Taxonomy regulation<sup>6</sup> (the "EU Taxonomy") published in April 2021 or any updated version, on a best effort basis.

"Eligible Green Projects" are those projects:

- (a) which promote, in whole or in part and whether directly or indirectly, Slovenia's transition to a low carbon, climate-resilient and environmentally sustainable economy;
- (b) which are funded, in whole or in part and whether directly or indirectly, through State Budget expenditures, subsidies or tax foregone (or a combination of all or some of the foregoing) ("State Budget Financial Support");
- (c) in the case of refinancing of an existing project, where the relevant State Budget Financial Support has been provided within the 36-month period preceding the issue date of the relevant SSGBs; and
- (d) which otherwise qualify under this Framework.

The list below sets-out the categories of projects ("Eligible Green Categories"), which may qualify as Eligible Green Projects under this Framework. The relevant eligibility criteria, in line with the EU Taxonomy, are detailed in the Appendix section.

Categories	Description	Main SDG
		Contribution
Green Buildings and	> Construction and acquisition of energy	11. Sustainable cities
Energy Efficiency	efficient buildings	and communities
	> <b>Renovation</b> of existing buildings	13. Climate action
	> Measures against energy poverty	
	> Energy efficient public lighting (incl. LED	
	lighting)	
Energy	> Renewable energy: Construction and	7. Affordable and clean
Transition	operation of electricity generation	energy
	facilities supporting a transition to a net-zero	12. Responsible
	emissions economy, as well as heat and	consumption and
	cooling supply from renewable energy	production
	<ul> <li>Supporting local energy communities and</li> </ul>	13. Climate action
	increased self-supply of electricity from	
	renewable energy sources (RES)	
	> Infrastructure to support the energy	
	transition (e.g. smart grids, batteries, storage	

#### Eligible Green Categories

<sup>&</sup>lt;sup>6</sup> First delegated act on sustainable activities for climate change adaptation and mitigation objectives published on 21 April 2021: <u>https://ec.europa.eu/finance/docs/level-2-measures/taxonomy-regulation-delegated-act-2021-2800\_en.pdf</u>



	use, advanced charging stations, grids		
	integration, etc.)		
Low Carbon	Low carbon transportation including:	11. Sustainable cities	
Transport	> Public transport	and communities	
-	> Infrastructure for low carbon transport	13. Climate action	
	> Mobility management measures		
	> Measures to promote multimodality		
	> Sustainable regional, local and urban		
	mobility		
	> Supporting measures to encourage co-travel		
	- providing system support and increasing the		
	occupancy rate of commuting vehicles by at		
	least 30%		
	> Use of ICT to support sustainable mobility		
Sustainable	Environmentally sustainable management	12. Responsible	
environmental	of living natural resources and land use	consumption and	
management	including:	production	
management	<ul> <li>Organic and sustainable agriculture</li> </ul>	15. Life on land	
	<ul> <li>&gt; Protection and restoration of healthy</li> </ul>	15. Life on faild	
	ecosystems and their services		
	-		
W/stensor 1	> Renewal of degraded areas	C Classication and	
Water and	> Projects supporting an <b>effective</b>	6. Clean water and	
wastewater	management of surface water and	sanitation	
management	groundwater, coastal and maritime resources,	11. Sustainable cities	
	and reduce water pollution	and communities	
	> Development of water and wastewater		
	management systems allowing to		
	significantly improve energy efficiency and/or		
	water quality		
	> Co-financing of wastewater systems to		
	reduce CO <sub>2</sub> emissions through development		
	of municipal wastewater collection and		
	treatment infrastructure		
Eco-efficient and/or	> Support businesses in improving energy and	8. Decent work and	
circular economy	resources efficiency of their production	infrastructure	
	processes	9. Industry, innovation	
	> Support the development and introduction of	and infrastructure	
	environmentally sustainable products, services	12. Responsible	
	and business models	consumption and	
		production	
		13. Climate action	
R&I	> Supporting research and innovation focusing	8. Decent work and	
	to the transition to a climate neutral and	infrastructure	
	circular society including but not limited to	9. Industry, innovation	
	providing for demonstration and pilot	and infrastructure	
	projects.		



12. Responsible
consumption and
production
13. Climate action

#### 2.1.1 Eligible Social Projects

"Eligible Social Projects" are those projects:

- (a) which promote, in whole or in part and whether directly or indirectly, Slovenia's commitments to enabling opportunities for employment, education, creativity and dignified, safe and active life;
- (b) which are funded, in whole or in part and whether directly or indirectly, through State Budget expenditures, subsidies or tax foregone (or a combination of all or some of the foregoing) ("State Budget Financial Support");
- (c) in the case of refinancing of an existing project, where the relevant State Budget Financial Support has been provided within the 36-month period preceding the issue date of the relevant SSGBs; and
- (d) which otherwise qualify under this Framework.

The list below sets-out the categories of projects ("Eligible Social Categories"), which may qualify as Eligible Social Projects under this Framework.

Categories	Description	Main SDG Contribution
Access to	Providing access to essential educational and	3. Good health and well-
essential	science infrastructure and services for all by:	being
services –	> Strengthening the accessibility of pre-school	4. Quality education
Education	education programs	
	> Ensuring better educational conditions for socially	
	disadvantaged pupils	
	> Extending the public educational capacities	
	> Improving the quality of the existing	
	educational infrastructure and equipment	
Access to	Provide access to essential healthcare	3. Good health and well-
Essential	infrastructure and services for all populations by:	being
Services –	> Extending healthcare capacities	
Healthcare	> Improving the quality of the existing healthcare	
	facilities and equipment	
	<ul> <li>Shortening waiting times</li> </ul>	

#### Eligible Social Categories



	> Preventive and curative action to deal with	
	pandemic and other natural catastrophes	
	<ul> <li>Increasing the number of post-graduate healthcare workers</li> </ul>	
	<ul> <li>Improving the quality of healthcare services</li> <li>Improving the quality of disease prevention services</li> </ul>	
	> Providing Covid 19 preventive and curative	
	services.	
Access to	Provide access to essential services to vulnerable	10.Reduced inequalities
Essential	populations by:	
Services –	<ul> <li>Providing access to essential infrastructure</li> </ul>	
Social	and services to vulnerable population	
Inclusion	> Providing financial assistance to vulnerable	
	population	
Affordable	Provide access to affordable housing to	11. Sustainable cities and
Housing	vulnerable populations by:	communities
	> Extending the social and affordable housing	
	supply	
	> Improving the quality of the existing social and	
	affordable housing	
	> Providing financial assistance to facilitate access	
	to housing and ownership	
Employment	Support employment generation and	4. Quality education
generation	socio-economic advancement and	5. Gender equality
and	empowerment, including but not limited	8. Decent work and
socioeconomic	to:	economic growth
advancement	> Employment generation and retention initiatives	10. Reduced inequalities
and	> Extending capacities and improving quality of	
empowerment	vocational education	
	<ul> <li>Support to social and solidarity economy</li> </ul>	
	> Equitable participation and integration into the	
	market and society	
	> Empowerment and companionship for the affected	
	by COVID 19	
	> Support to SMEs in the event of extreme events	

## 2.1.2 Exclusion criteria

Eligible expenditures exclude:



- Expenditures already financed via a dedicated funding source, in order to avoid any "double counting"<sup>7</sup>,
- Expenditures that support or promote the following activities:
  - > Burning of fossil fuel for power generation and transportation
  - > Rail infrastructure dedicated for transportation of fossil fuels
  - Nuclear power generation
  - > Weapons, tobacco, gaming, or palm oil industries.

## 2.2 Project Evaluation and Selection Process

#### 2.2.1 Governance and Process for the Evaluation and Selection

The Project Evaluation and Selection Process will ensure that an amount equal to the net proceeds of any SSSB is allocated to Eligible Green or Social Projects in accordance with the criteria set out above in Section 2.1 (*Use of Proceeds*).

A Sustainability Bond Working Group ("**SSSBs Working Group**") has been established by the Government to oversee the full implementation of this Framework, including the allocation of funds raised under each SSSBs issuance to Eligible Green and Social Projects and the provision of the investor reports referred to in Section 2.4 (*Reporting to Investors*). The SSSBs Working Group is comprised of representatives from the:

- Ministry of Finance (3 persons)
- Ministry of the Environment and Spatial Planning (1 person)
- Ministry for Infrastructure (1 person)
- Ministry of Agriculture, Forestry and Food (1 person)
- Ministry of Economic Development and Technology (1 person)
- Ministry of Education and Sports (1 person)
- Ministry of Labour, Family and Social Affairs (1 person)
- Ministry of Health (1 person)
- Government Office for Development and Cohesion Policy (1 person)

The SSSBs Working Group will consult with other Government institutions and State agencies in carrying out its mission, which includes:

<sup>&</sup>lt;sup>7</sup> Consequently, only expenditures net of EU grants, loans, or other revenues earmarked for specific purposes are eligible



- Identifying Eligible Green and Social Bond Projects, which will be evaluated and selected for inclusion in SSSBs based on the criteria listed in Section 2.1 (*Use of Proceeds*) above
- Approving the Annual Allocation Reports referred to in Section 2.4 (*Reporting to Investors*) below, which will detail the allocation of amounts applied by Slovenia (through its Government institutions and State agencies) to fund Eligible Green and Social Projects
- Approving Eligible Green and Social Project Impact Reports referred to in Section 2.4 (*Reporting to Investors*), which will detail the environmental and social impacts of Eligible Green and Social Projects

For the avoidance of doubt, each Green or Social Project expenditure is also subject to the standard national budgetary process under the Ministry of Finance responsibility. Before any public resources are ultimately expensed on any projects, the relevant Departments/Users of public funds are accordingly liable to ensure that each investment proposal meet all of the relevant evaluation processes and value-for-money tests required under the Public Finance Act and its bylaw Decree on the uniform methodology for the preparation and treatment of investment documentation in the field of public finance (Decree). In addition, under the Decree, all projects and investment proposals with an estimated cost in excess of certain threshold may be subject to a further level of scrutiny, requiring specific approval of interdepartmental working group set by the Government before final contracts are agreed.

#### 2.2.2 Environmental and social regulatory framework

The eligible green and/or social projects financed by the SSSBs are regulated notably by the following government policies and procedures:

#### **Environmental Risk Mitigation**

**The Environmental Protection Act** regulates environmental protection against pollution as a fundamental condition for sustainable development and in this context sets out the basic principles of environmental protection, environmental protection measures, environmental monitoring and environmental information, economic and financial instruments of environmental protection, public environmental protection services and other environmental protection questions.

**The Nature Conservation Act** sets out measures for the conservation of biodiversity and the system of protection of natural values in order to contribute to nature conservation.



The Water Act regulates the management of the sea, inland and groundwater and water and coastal land. Water management and water and coastal land include water protection, water management and water use decisions.

**The Agriculture Act** stipulates economic, spatial, ecological and social role of agriculture and its sustainable development. The Agricultural policy tends to permanently preserve the settlement and cultivation of the countryside and the landscape, fertility of agricultural land, the agricultural land from pollution and wasteful use, conserve and improve resources for sustainable food production and implement the principles of environmental protection and nature conservation and conservation of genetic resources.

#### **Social Risk Mitigation**

The Social Assistance Act presents social welfare services. It describes in detail each of the services, defines the family helper and social welfare programs that provide support for social care services.

**Labor Market Regulation Act** regulates state measures on the labor market, which ensure the provision of public service services in the field of employment and active employment policy measures and the operation of the unemployment insurance system, determine the providers of measures, prescribe conditions and procedures for exercising individual rights and services, which are determined by this Act, regulate the manner of financing measures and monitoring, evaluation and control over their implementation, and regulate the provision of work to employees to the user.

The Health Care and Health Insurance Act regulates the system of health care and health insurance, determines the holders of social care for health and their tasks, health care related to work and the working environment, regulates relations between health insurance and health care institutions and the exercise of health insurance rights.

**The Health services Act**<sup>8</sup> stipulates that healthcare activities shall encompass measures and activities which healthcare professionals and allied professionals perform according to medical doctrine and with the use of medical technology for health protection, prevention, diagnosing and medical treatment of patients and injured persons. This Act governs the content and provision of

<sup>&</sup>lt;sup>8</sup> pisrs.si/Pis.web/npbDocPdf?idPredpisa=ODLU1825&idPredpisaChng=ZAKO214&type=doc&lang=EN



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healthcare activities, public healthcare activities and the association of healthcare organizations and healthcare professionals in chambers and associations.

The Patients' Right Act<sup>9</sup> defines the rights of patients as consumers of healthcare services offered by healthcare service providers, the procedures for enforcing the aforementioned rights in the event they are violated, and duties related to these rights. The purpose of this Act is to ensure equal, appropriate, quality and safe medical treatment based upon mutual trust and respect between the patient and the physician or any other healthcare or allied professional.

The Organization and Financing of Education Act regulates the conditions for performing and determines the manner of management and financing of education in the following areas: pre-school education, primary education, the upbringing and education of children, minors and young adults with special needs, basic music education, lower and secondary vocational education, secondary vocational and technical education, general secondary education, higher professional education, education in dormitories and dormitories, and adult education.

The Act Determining the Intervention Measures to Contain the COVID-19 Epidemic and Mitigate its Consequences for Citizens and the Economy lays down temporary measures to mitigate the effects of the epidemic in the field of work and payment of social security contributions, health care and health insurance, social protection, rights from public funds, exercise of rights from parental care, taxes, wages and salaries in public sector and companies, agriculture, forestry and food, water management, environmental protection, culture, science and research, and other relevant fields.

The Act Determining Temporary Measures to Mitigate and Remedy the Consequences of COVID-19 provides for temporary measures to mitigate and eliminate the consequences of COVID-19 in the field of health, labor, social protection, economy, education, enforcement of criminal sanctions and justice, agriculture, economy and food, infrastructure and defense.

The Act Determining the Intervention Measures to Mitigate the Consequences of the Second Wave of COVID-19 Epidemic provides for temporary measures to mitigate and eliminate the consequences of COVID-19 in the field of economy, education, higher education, research and sports, organization of membership assemblies and assemblies, agriculture, forestry and food, public sector, protection, rescue and aid and the environment.

<sup>&</sup>lt;sup>9</sup> www.pisrs.si/Pis.web/npbDocPdf?idPredpisa=ZAKO7379&idPredpisaChng=ZAKO4281&type=doc&lang=EN



#### 2.3 Management of Proceeds

The Republic of Slovenia, acting through the Ministry of Finance, will be responsible for the management of proceeds of all SSSBs issues. It will also be responsible, having received input from relevant Government institutions and State agencies, for the preparation and co-ordination of the reports, which will be made available to investors as referred to in Section 2.4 (*Reporting to Investors*) below.

Slovenia intends to allocate the proceeds of any SSSBs within 2 years of issuance, on best effort basis. Pending its allocation to Eligible Green and/or Social Projects, Slovenia will temporarily hold an amount equal to the unallocated proceeds of SSSBs in its State Budget Account. The funds of State Budget Account are held in the Single Treasury Account maintained at the Central Bank of Slovenia and are managed according to prudential liquidity policies appropriate to a sovereign such as Slovenia.

The Ministry of Finance, both Treasury Directorate and Budget Directorate will oversee the full allocation and the tracking of expenditures of Eligible Green and Social Projects up to an amount equal to the net proceeds of the SSSBs. The traceability of expenditure on Eligible Green and/or Social Projects is based on the public accounting rules. The system MFERAC (according to accounting requirements) provides the Ministry of Finance to track each project according to the institutional (budget users), functional (policy and program) and economic (accounts) classification. For each project, the following items are evident from the application: budgeted amounts for the project in the current yearly government budget, preloads (signed contracts), unpaid and paid amounts and more detailed elements of the project from which the payment obligations arise.

Payment of principal and interest on SSSBs will be made from the State Budget Account and will not be conditional on the selection or performance of the Eligible Green and Social Projects. Accordingly, investors in SSSBs will not bear any project related risks in respect of Eligible Green and/or Social Projects. SSSBs will rank pari passu with each other and with other Slovenian Government Bonds.



## 2.4 Reporting to Investors

The Republic of Slovenia intends to make the following reports available to SSSBs investors:

- 1. An Annual **Allocation Report** will be made available to investors annually until full allocation of an amount equal to the net proceeds of the relevant SSSB, and may include the following details:
- Total amount allocated to eligible projects
- Total amount allocated per Eligible Green and/or Social Category
- The remaining unallocated total amount
- The amount of financing vs refinancing
- 2. In addition, an **Impact Report** will be made available to investors on the environmental and/or social impacts of the allocated proceeds on at least biennial basis until the full allocation of the bond's proceeds, subject to the availability of relevant data.

Examples of potential key environmental impact indicators include:

<b>Green Project</b>	Example of possible/indicative impact indicator
Categories	
Green	> Estimated ex-ante annual energy savings (in MWh)
Buildings and	> Annual GHG emissions in tons of CO <sub>2</sub> equivalent saved
Energy Efficiency	
	Possible additions/modifications
	> Number of households with improved class of energy use
	> Reduction of annual primary energy consumption in public buildings
	> Surface of energy refurbished buildings owned/used by the central
	government
Energy	> Renewable Energy Capacity (in MW)
Transition	> Estimated ex-ante annual energy savings (in MWh)
	> Estimated annual GHG emissions reduced/avoided (in tons of CO2
	equivalent)
	Possible additions/modifications
	> share of gross final energy use from renewables in heat supply
	> share of gross final energy use from renewables in electricity supply
	> additionally installed power for heat/cooling production
	> share or users connected to the advanced metering systems
	> no of car/bicycle sharing schemes
Low Carbon	> Number of low carbon vehicles deployed by type of transport (e.g. number



Transport	of trains/trams)
x	> Length of the railway infrastructure built or renovated
	> Number and type of sustainable mobility measures
	<ul> <li>Other relevant indicators depending on the considered projects</li> </ul>
	y other relevant indicators depending on the considered projects
	Possible additions/modifications
	> passenger km in public transport
	> Renewable energy sources share in fuels
	> sustainable freight transport
	$\rightarrow$ CO <sub>2</sub> emissions from personal transport per capita
	> number of newly built P+R
	> number of new charging stations for vehicles (public and private – separate)
	> number of urban/regional/local sustainable mobility projects
Sustainable	> Surface of protected or restored areas (areas facing natural constraints,
environmental	under organic farming and under agri-environmental schemes)
management	> Surface area of habitats supported in order to attain a better conservation
C	status
	> Surface of green/open/public space within urban areas (preserved areas/
	reservoirs/waterways/parks)
	> Surface of contaminated area cleaned/restored
	Possible additions/modifications
	> additional number of organic farms supported
	> additional number of forest certificates supported
	> additional habitat surfaces supported
Water and	>Volume of water collected and disposed or treated
wastewater	> Number of waterbodies with improved status due to implemented
management	rehabilitations of watercourses through re-naturalisation actions
C	> Surface of flood-resilient floor space
	> Number of users served
	> Other relevant indicators depending on the considered projects
	1 8 1 5
	Possible additions/modifications
	> surface of water bodies with improved status
Eco-efficient and/or	> Quantity of sustainable raw materials
circular economy	Number of projects that implemented measures in energy/resources
· · · · · · · · · · · · · · · · · · ·	productivity
	<ul> <li>Reduced energy/water/resource use in the supported projects</li> </ul>
	<ul> <li>Reduced quantity of waste generation</li> </ul>
	<ul> <li>Other relevant indicators depending on the considered projects</li> </ul>
R&I	<ul> <li>Number of R&amp;I supported projects in areas related to green transition</li> </ul>
NU1	7 rumber of Reel supported projects in areas related to green transition

Where key environmental impact indicators are not available, Slovenia may, in an Eligible Green Project Impact Report, provide qualitative reporting such as project descriptions or case studies.

Examples of potential social impact indicators include:



Social Project	Example of possible/indicative impact indicators
Categories	
Access to essential	> Number of education infrastructures benefiting from the eligible projects,
services - Education	<ul> <li>Capacity/additional capacity (in number of students, square meters)</li> </ul>
	> The proportion of pupils with subsidized meals
	> The number of children with a subsidy for kindergarten
Access to	> Number of hospital and other health facilities built/upgraded and/or
Essential	benefiting from the eligible projects
Services –	<ul> <li>Capacity/additional capacity (in number of beds and/or patients)</li> </ul>
Healthcare	> Number of patients benefiting from "shortening waiting times" programme
	> Number of surveillances, interns/specialists, public tenders and programmes
Access to	> Number of social inclusion infrastructures benefiting from the eligible
Essential	projects,
Services – Social	<ul> <li>Capacity/additional capacity (in number of beneficiaries)</li> </ul>
Inclusion	> Number of people participating in program (different social inclusion
	programs)
	<ul> <li>Number of activities for vulnerable target groups</li> </ul>
Affordable	> Number of homes (broken down according to whether built or improved)
Housing	When available, additional information may be provided regarding the energy
	performance of eligible buildings
Employment	> Number of people benefiting from the eligible employment generation and
generation	retention initiatives
and socioeconomic	> Number of social and solidarity economy beneficiaries
advancement	> Number of SMEs impacted by the consequences of extreme events benefiting
and	from the eligible expenditures
empowerment	> Number of training programs completed and number of training centers
	developed

Where social environmental impact indicators are not available, Slovenia may, in an Eligible Social Project Impact Report, provide qualitative reporting such as project descriptions or case studies.

Annual Allocation Reports and Eligible Project Impact Reports will be made available to investors through the Ministry of Finance's website.

## 3 External Review

## 3.1 Second Party Opinion

Prior to first issuance of SSSBs, Slovenia shall arrange an external review in the form of a Second Party Opinion ("SPO"). The SPO provides investors with an independent assessment of environmental and social benefits of the Green and/or Social Bond Project Categories and the



alignment of this Framework with the Green Bond Principles, Social Bond Principles and Sustainability Bond Guidelines.

This SPO will be made public on the Ministry of Finance's website.

### 3.2 External Verification

The Republic of Slovenia aims to adhere to the highest standards in terms of external reviews of the Green, Social and/or Sustainability Bond. Consequently, an external reviewer will provide an annual compliance review, until all the proceeds of the SSSBs have been allocated, confirming that an amount equal to the net proceeds of the SSSBs has been allocated in compliance with all material respects of the Eligible Green and/or Social Projects criteria set forth in this Framework.

The resulting report/review will be made public on the Ministry of Finance's website.

#### **4** Amendments to this Framework

The SB Working Group will review this Framework from time to time and such review may result in this Framework being updated and amended. Any updates and amendments to this Framework which are not considered to be minor or technical in nature will be subject to the prior approval of the Minister for Finance. Any such updated and amended Framework will be published on the Ministry of Finance's website and will replace this Framework. Accordingly, any SSSBs then outstanding will be subject to any such updated and amended Framework as may be published from time to time.



# **APPENDIX – ELIGIBILITY CRITERIA**

## 1. Eligible Green Categories

The eligibility criteria of green categories shall comply, when applicable, with the EU Taxonomy regulation (the "EU Taxonomy") published in April 2021 or any updated version, on a best effort basis.

Green Buildings and Energy Efficiency		
Eligibility Criteria	<b>EU Environmental</b>	Environmental
	Objective	benefits
The (re)financing of expenditures related to:	Climate change	Energy savings
> Construction of new buildings and acquisition of	mitigation	
<ul> <li>For buildings built after 31 December 2020, the building has a Primary Energy Demand ("PED") - defining the energy performance of the building resulting from the construction, expressed as kWh/m2 - at least 10 % lower than the threshold set for the nearly zero-energy building ("NZEB") requirements in national measures.</li> <li>For buildings built before 31 December 2020, the building has at least an Energy Performance Certificate (EPC) class A. As an alternative, the building is within the top 15% of the national or regional building stock expressed as operational Primary Energy Demand (PED) and demonstrated by adequate evidence, which at least compares the performance of the relevant asset to the performance of the national or regional stock built before 31 December 2020 and at least distinguishes between residential and non-residential buildings.</li> <li>Renovation of existing buildings including: The renovation is compliant with the requirements set in the applicable building regulations for 'major renovation'. Alternatively, it would lead to a reduction of primary energy demand (PED) of at least 30%.</li> </ul>		



Energy Transition			
Eligibility Criteria	<b>EU Environmental</b>	Environmental	
	Objective	benefits	
The (re)financing of expenditures related to:	Climate change	GHG emissions	
> The construction and operation of electricity	mitigation	reduction	
generation facilities that produce electricity from solar,			
and waste wood biomass power, when life cycle impacts			
for producing 1 kWh of electricity are below the			
declining threshold:			
• Facilities are operating at life cycle			
emissions lower than 100gCO2 e/kWh,			
declining to net-0gCO2 e/kWh by 2050,			
• Life cycle emissions will be reduced			
every 5 years in line with a net-zero $CO_2$			
e in 2050 trajectory.			

Eligibility Criteria	<b>EU Environmental</b>	Environmental
	Objective	benefits
The (re)financing of expenditures related to low	Climate change mitigation	GHG emissions reduction
<ul> <li>Infrastructure for low carbon transport: Construction, modernisation, maintenance and operation of infrastructure that is required for zero tailpipe CO<sub>2</sub> operation of zero-emissions road transport, as well as infrastructure dedicated to transhipment, and infrastructure required for operating urban transport, as defined in the relevant activity in the EU Taxonomy, April 2021.</li> <li>Infrastructure dedicated to the operation of vehicles with zero tailpipe CO<sub>2</sub> emissions: electric charging points, electricity grid connection upgrades, hydrogen fuelling stations or electric road systems (ERS); Infrastructure and installations dedicated to transhipping freight between the modes: terminal infrastructure and superstructures for loading, unloading and transhipment of goods</li> <li>Infrastructure and equipment (including fleets) for active mobility (walking, cycling, e-bikes</li> </ul>		



associated signalling systems rail systems. No such	
infrastructure should be dedicated to the transport or	
storage of fossil fuels.	

Sustainable environmental management		
Eligibility Criteria	<b>EU Environmental</b>	Environmental
	Objective	benefits
The (re)financing of expenditures related to:	Climate change mitigation	GHG emissions reduction
> Environmentally sustainable management of living	C	
natural resources and land use:	Pollution prevention	Reduction of air
• Organic farming in accordance with the EU Organic Farming Label	and control	or soil pollution
<ul> <li>Sustainable agriculture practices, including 5 year crop rotation, fertilisation with organic - non synthetic fertilisers, sowing plants for green manure, avoidance of pesticides, conservation (minimum) tillage, mulching with non-synthetic/biodegradable mulching material, mechanical weeding in orchards and vineyards and any other activities which may be eligible in the forthcoming EU Taxonomy definition of Sustainable Agriculture</li> <li>Protection and restoration of healthy ecosystems and their services, including protection and restoration of terrestrial and inland freshwater ecosystems, biodiversity, habitats and soil and their services</li> </ul>	Protection of healthy ecosystems	Reduction in biodiversity loss

Water and Wastewater Management		
Eligibility Criteria	<b>EU Environmental</b>	Environmental
	Objective	benefits
The (re)financing of expenditures aiming to:	Climate change	Well preserved
> Implementation of programming documents for the	mitigation	natural
achievement of goals of the Water Framework Directive		environment
(Directive 2000/60/EC). In the field of water regulation,	Sustainable use and	
it is responsible for the preparation of a detailed plan for	protection of water	GHG emissions
the reduction of flood hazards in compliance with the	resources	reduction
Flood Directive (Directive 2007/60/EC) and the		
preparation and implementation of the programme of		Improve water
planning, preparation and construction of water		quality and water
infrastructure.		recycling
> Support the development of energy efficient water and		
wastewater management:		
$\rightarrow$ Water collection, treatment and supply meeting one of		
the following criteria:		
• Net average energy consumption for		
abstraction and treatment equals to or is lower		
than 0.5 kWh per cubic meter produced water		
supply. Net energy consumption may take into		
account measures decreasing energy		
consumption, such as source control (pollutant		



load inputs), and, as appropriate, energy generation (such as hydraulic, solar and wind	
energy)	
• The energy efficiency of the front-to-end water	
supply system is increased substantially by (1)	
decreasing the average energy consumption of	
the system by at least 20%, compared to own	
baseline performance averaged for three years,	
(including abstraction, treatment and	
distribution) or (2) by closing the gap between	
the actual leakage of the water supply network	
averaged for three years and a given threshold	
value of low leakage by at least 20%.	
• Construction or extension of centralized	
wastewater treatment (including collection and	
treatment plants) provided that the new	
wastewater treatment substitutes more GHG	
emission intensive wastewater treatment	
systems.	
> Support the development of water and wastewater	
treatments systems allowing to significantly improve	
water quality by meeting the criteria in line with the	
requirements of the Directive on urban wastewater	
treatment. In addition, the wastewater treatment uses the	
best available techniques.	

Eco-efficient and/or circular economy				
Eligibility Criteria	<b>EU Environmental</b>	Environmental		
	Objective	benefits		
The (re)financing of expenditures aiming to:	Climate change	GHG emissions		
Development and introduction of environmentally sustainable products	mitigation	reduction		
> Support businesses in and improving resources	The transition to a	Reduction of		
efficiency by at least 20% <sup>10</sup> of their production	circular economy	waste and		
processes (change in processes for lower consumption	Pollution prevention	resource use		
of water, materials; waste reduction; pollution	and control			
prevention; industrial symbiosis; logistics				
optimization; etc.)				
> Support the development and introduction of				
environmentally sustainable products, services and				
business models (extending the life cycle of products				
with eco design; reduced material used, reduced toxic				
potential, use of recycled materials; improvement of				
packaging; increased disassembly for repair; increased				
efficiency in the products use phase; business model				
change; etc.)				

 $<sup>^{\</sup>ensuremath{^{10}}}$  Or any percent defined in the EU Taxonomy.



R&I		
Eligibility Criteria	<b>EU Environmental</b>	Environmental
	Objective	benefits
> Support research, development and innovation	Climate change	GHG emissions
focusing to the transition to a climate neutral and	mitigation	reduction
circular society including but not limited to providing		
for demonstration and pilot projects. The eligible areas	Climate change	Resilience
will be related to climate change mitigation (energy	adaptation	towards physical
efficiency, renewable energy, decentralised energy		climate risks
production) improving resource and energy efficiency		
of the business, multidisciplinary research and		
innovation (including in the humanities and social		
sciences).		

## 2. Eligible Social Categories

Access to Essential Services - Education			
Eligibility Criteria	Target	Objective	Social
	Population		benefits
The (re)financing of expenditures that provide	All population	Increase	Reduce social
access to essential educational infrastructure		and	education
and services for all by:		improve	inequalities
> Extending the public educational capacities:		education	
Eligible expenditures include		and science	Foster equal
• The construction or extension of early		infrastructu	access to
childhood, primary and secondary		re for all	essential
education school.			education
• Improving the quality of the existing			services
educational infrastructure and equipment:			
Eligible expenditures include the			Promotion of
refurbishment of Primary and Secondary			science and
Education school.			innovation in
> Strengthening the accessibility to education for all			the society,
children:			especially
• Eligible expenditures include the costs of			among young
the preschool education programs.			people
• Ensuring better educational conditions for			
socially disadvantaged pupils (free or			
partially subsidized meals).			



Access to Essential Services - Healthcare			
Eligibility Criteria	Target	Objective	Social
	Population		benefits
The (re)financing of expenditures that provide	All population	Increase	Reduce social
access to essential healthcare infrastructure and		and	health
services for all by:		improve	inequalities
> Extending the healthcare capacities: Eligible		healthcare	
expenditures include the construction or extension		infrastructu	Foster equal
of public health facilities, centers and equipment.		re,	access to
> Improving the quality of the existing healthcare		quality and	essential
facilities: Eligible expenditures include the		scope of	health services
refurbishment of public health facilities and		healthcare	
centers.		and disease	Improve
> Improving the quality of healthcare services:		prevention	public health
Eligible expenditures include the increase of post		services	
graduate degree healthcare workers.			
> Improving the quality of disease prevention			
services: Eligible expenditures include funding			
relevant prevention programs.			
> Providing Covid 19 preventive and curative			
services.			

Eligibility Criteria	Target	Objective	Social
	Population		benefits
The (re)financing of expenditures that provide	Vulnerable	Provide	Reduce social
access to essential services for population	population	safe	exclusion and
groups at risk of social exclusion by:	groups	and	inequalities
> Providing access to essential infrastructure and	including but	affordable	
services to vulnerable population <sup>11</sup> : Eligible	not limited to:	access to	Strengthen
expenditures include the construction, extension,	<ul> <li>low-income</li> </ul>	essential	social
refurbishment of public elder care facilities;	population	services for	cohesion and
facilities for people with disabilities; activity costs	<ul> <li>young people</li> </ul>	vulnerable	solidarity
for target groups, project staff costs and other	<ul> <li>elderly</li> </ul>	population	
program costs	people		
> Providing financial assistance to vulnerable	<ul> <li>people with</li> </ul>		
population.	disabilities		
	• ethnic groups		

Affordable Housing			
Eligibility Criteria	Target	Objective	Social
	Population		benefits
The (re)financing of expenditures that provide	<ul> <li>Low income</li> </ul>	Provide	Reduce
access to affordable housing to vulnerable	population	safe and	housing
population by:	(eligibility	affordable	exclusion and
> Extending the social and affordable housing	subject to	housing for	inequalities
supply: Eligible expenditures include the	specific	vulnerable	
construction or extension of social housing units.	maximum	population	

<sup>&</sup>lt;sup>11</sup> Defined in the Labor Market Regulation Act (ZUTD) in accordance with Commission Regulation (EC) No 651/2014 of 17 June 2014.



> Improving the quality of the existing social and	monthly
affordable housing facilities: Eligible expenditures	income
include the refurbishment, maintenance and	thresholds per
modernization of social housing units.	household)
	• people living
> Providing financial assistance to facilitate access	without
to housing and ownership: Eligible expenditures	adequate
include financial-aid programs to support tenants	housing
and non-repayable financial incentives to	• household in
recipients of social assistance to maintain and	position of
modernise housing units.	insecurity and
č	exclusion

Eligibility Criteria	Target	Objective	Social
	Population		benefits
The (re)financing of expenditures that support	• SME <sup>14</sup> s	Support	Foster
employment generation and socio-economic	• NEETs	employmen	sustainable
advancement and empowerment, including but	<ul> <li>Inactive</li> </ul>	t	economic
not limited to:	people	generation	growth
> Employment generation and retention initiatives:	• women		
Eligible expenditures include aid measures to	entrepreneurs	Reduction	
support the employment of elderly (> 50 years old)/	<ul> <li>Unemployed</li> </ul>	of NEETs	
young (< 29 years old)/lower educated <sup>12</sup> /long-term	people		
unemployed (> 1 year) and inactive people;		Support	
professional transition trainings schemes.		entrepreneu	
> Support to Social and Solidarity Economy:		rship	
Eligible expenditures include measures supporting			
the development of Social and Solidarity Economy			
such as social initiatives in favor of employment			
within the social and solidarity, training programs			
for Social and Solidarity Economy entrepreneurs,			
creation of dedicated spaces and structures to			
promote social entrepreneurship <sup>13</sup> and social			
innovation.			
> Support to SMEs in the event of extreme events			
(e.g. natural disaster, extreme weather events,			
public health disaster): Eligible expenditures			
include programs supporting SMEs that are			
impacted by the consequences of extreme events.			l

 $<sup>^{12}</sup>$  Education level below ISCED 3 as per the International Standard Classification of Education, 2011

<sup>&</sup>lt;sup>13</sup> A social enterprise is an operator in the social economy whose main objective is to have a social impact rather than make a profit for their owners or shareholders. <u>https://ec.europa.eu/growth/sectors/social-economy/enterprises\_en</u>

<sup>&</sup>lt;sup>14</sup> Small and medium-sized enterprises as defined in the <u>EU recommendation 2003/361</u>.



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Slovenia has set out its intended policy and actions in this Framework in respect of use of proceeds, project evaluation and selection, management of proceeds and investor reporting, in connection with Slovenia Sovereign Sustainability Bonds. However, it will not be an event of default or breach of contractual obligations under the terms and conditions of any Slovenia Sovereign Sustainability Bonds if Slovenia (including any Government body or agency) fails to adhere to this Framework, whether by failing to fund or complete Eligible Sustainability Projects<sup>16</sup> or to ensure that proceeds

<sup>&</sup>lt;sup>15</sup> The term "Sustainability Bonds" in the disclaimer refers to green, social and/or sustainability bonds.

<sup>&</sup>lt;sup>16</sup> The term "Sustainability Projects" in the disclaimer refers to green and/or social projects.



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